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B1, 1.4(B)

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ACTION AF-01

INFO	LOG-00	AID-01	CA-02	CIAE-00	SMEC-00	OASY-00	DODE-00
	DS-00	EUR-01	OIGO-01	FDRE-01	H-01	IMMC-01	TEDE-00
	INR-00	IO-16	L-01	ADS-00	MFLO-03	M-00	NSAE-00
	NSCE-00	OCS-06	OIC-02	OMB-01	PA-01	PM-00	PRS-01
	P-01	SB-00	SCT-01	SNP-00	SP-00	SR-00	SSO-00
	SS-00	TRSE-00	T-00	USIE-00	FMP-00	SNIS-00	NISC-01
	PMB-00	DSCC-00	PRM-10	DRL-09	G-00		/062W

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FM USEU BRUSSELS
TO SECSTATE WASHDC IMMEDIATE
INFO RWANDA COLLECTIVE
ALLEU COLLECTIVE

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AID ALSO FOR AFR/GHAI
ROME ALSO FOR FODAG

E.O. 12356: N/A
TAGS: EAID, PREF, UN, PREL, RW, EUN
SUBJECT: RWANDAN VICE-PRESIDENT KAGAME MEETS WITH
AMBASSADOR EIZENSTAT

1. SUMMARY: AT THE REQUEST OF THE CHARGE D'AFFAIRES
OF THE RWANDAN EMBASSY IN WASHINGTON JOSEPH MUTABOBO
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AND RWANDAN VICE PRESIDENT AND DEFENSE MINISTER

UNITED STATES DEPARTMENT OF STATE
CLASSIFIED BY DEPT. OF STATE, M. GRAFELD, DAS, A/GIS
REVIEW AUTHORITY: ARCHIE M BOLSTER
CLASSIFICATION: CONFIDENTIAL REASON: 1.4(B), 1.4(D)
DECLASSIFY AFTER: 7 DEC 2015
DATE/CASE ID: 08 DEC 2011 201005065

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FAUSTIN KAGAME, AMBASSADOR EIZENSTAT MET WITH MR. KAGAME TO DISCUSS RWANDAN ISSUES OF CONCERN TO THE EU AND THE U.S. THE DISCUSSION TOUCHED ON REFUGEE REPATRIATION, THE WAR CRIMES TRIBUNAL, SECURITY IN THE CAMPS AND KAGAME'S VIEW THAT IT IS NECESSARY TO CONVERT EMERGENCY FOOD AID TO RECONSTRUCTION ASSISTANCE. END SUMMARY.

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2. SECURITY IN THE CAMPS

KAGAME OPENED THE MEETING BY EXPLAINING THAT HE AND HIS GOVERNMENT WERE CONCERNED ABOUT SECURITY IN THE CAMPS. HE SAID FOOD SHIPMENTS WERE BEING MISUSED AS INCENTIVE FOR REFUGEES TO STAY ON, AND "EVEN WORSE, AS A TOOL FOR THE STRENGTHENING OF THE EX-ARMY UNITS TERRORIZING PEOPLE AND HOLDING THEM HOSTAGE IN THE CAMPS"- HE ASKED "HOW CAN ARMED, UNIFORMED PEOPLE WORKING IN UNITS, WITH A CHAIN OF COMMAND BE CONSIDERED REFUGEES?"

3. REFUGEE REPATRIATION AND AID FOR RECONSTRUCTION

IN RESPONSE TO A QUESTION BY THE AMBASSADOR, KAGAME SAID HE FULLY AGREED WITH RWANDAN PRIME MINISTER FAUSTIN TWAGIRAMUNGU'S RECENT STATEMENTS PLEDGING COOPERATION WITH THE INTERNATIONAL COMMUNITY ON HUMAN
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RIGHTS, REFUGEE REPATRIATION, AND WAR CRIMES TRIBUNALS. HOWEVER, HE SAID, THE COUNTRY'S CURRENT INFRASTRUCTURE LIMITED CAPACITY FOR REPATRIATION. KAGAME URGED THAT EMERGENCY FOOD AID -- WHICH HE BELIEVES IS MAINLY AN INCENTIVE FOR REFUGEES TO STAY PUT AS WELL AS SUBJECT TO MISUSE BY ARMED ELEMENTS IN THE CAMPS -- SHOULD BE CONVERTED TO RECONSTRUCTION ASSISTANCE ASAP. THAT, HE SAID, IS CRUCIAL TO THE CAPACITY TO QUICKLY ABSORB RETURNEES. ONLY DEVELOPMENT ASSISTANCE, HE URGED, COULD AVOID RWANDAN

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DEPENDENCY. HE NOTED HE DID NOT MIND BEING HELD ACCOUNTABLE, BUT ONLY IF RWANDA IS GIVEN THE MEANS. NOW DEMANDS FOR PERFORMANCE ARE BEING MADE BUT THE COUNTRY IS STARVED FOR THE RESOURCES TO "ACHIEVE THINGS." HE SAID THAT AID SHOULD GO TO PEOPLE IN RWANDA, "NOT JUST THE REFUGEES WHO WERE BENEFITTING AT THE EXPENSE OF THE PEOPLE INSIDE THE COUNTRY." HE CONTENDED THIS WAS "PREFERENTIAL."

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4. GENOCIDE AND THE WAR CRIMES TRIBUNAL: THEM NOT US

WHEN AMBASSADOR EIZENSTAT URGED FULL COOPERATION WITH THE WAR CRIMES TRIBUNAL, KAGAME USED THE OCCASION TO EXPLAIN THAT HE FULLY AGREED WITH THE IDEA OF A WAR CRIMES TRIBUNAL, BUT HE FELT THE INTERNATIONAL COMMUNITY SHOULD UNDERSTAND SOME POINTS. IN HIS VIEW THESE ARE:

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(2) ARMED ELEMENTS IN THE REFUGEE CAMPS WILL USE REFUGEES AS HOSTAGES TO OBTAIN AMNESTY; OR WILL DISAPPEAR TO EVADE THE TRIBUNAL IF THEY ARE NOT QUICKLY DISARMED AND TRIED IN RWANDA.

(3) RWANDAN LAW HAS PROVISIONS FOR THE DEATH PENALTY; WHY SHOULD THE TRIBUNAL NOT HAVE RECOURSE TO IT TOO? THE DEATH PENALTY IS CONSISTENT WITH RWANDAN LAW AND TRADITION.

(4) WHILE IT IS COMMON BELIEF IN THE INTERNATIONAL COMMUNITY THAT INDIVIDUALS ON ALL SIDES ARE GUILTY OF

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GENOCIDE IN RWANDA, RPF INDIVIDUALS HAVE NOT REALLY
COMMITTED GENOCIDE, HE SAID MAINLY THEY HAVE BEEN GUILTY OF
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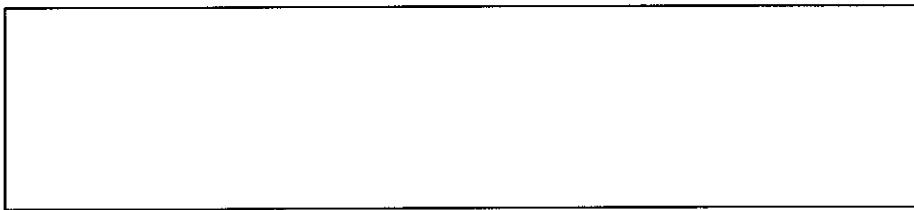
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REVENGE, WHICH HE DESCRIBED AS A NATURAL REACTION TO
THE PLANNED GENOCIDE ON THE OTHER SIDE.
NEVERTHELESS, THEY ARE BEING PROSECUTED UNDER RWANDAN
LAW, ALTHOUGH REVENGE IS NOT EQUIVALENT TO
PREMEDITATED GENOCIDE.

COOPERATION WITH THE INTERNATIONAL TRIBUNAL WOULD BE
EASIER ONCE ALL THIS IS UNDERSTOOD, HE SAID.

5. HUMAN RIGHTS

KAGAME STATED THAT THE GOR WAS EAGER TO FORMULATE A
STRATEGY FOR REHABILITATION OF THE JUSTICE SYSTEM,
BUT DID NOT HAVE THE MEANS TO DO THIS, JUST AS IT
DOES NOT HAVE MEANS FOR MANY OTHER REHABILITATION
PROJECTS. HE SAID THAT THE GOR DOES NOT YET HAVE A
FIXED POINT OF CONTACT FOR HUMAN RIGHTS BUT IS
"WORKING ON THIS MATTER, IN ACCORDANCE WITH ARUSHA."
HE FELT THAT BOTH GOR OFFICIALS AND INTERNATIONAL
HUMAN RIGHTS MONITORS SUFFER FROM SIMILAR LACK OF
LOGISTICAL ABILITIES, WHICH IMPEDE THEIR CAPACITY TO
UNDERTAKE THEIR FUNCTIONS EFFICIENTLY.

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7. OFF TO WASHINGTON

KAGAME SAID HE EXPECTED TO MEET IN WASHINGTON WITH DEFENSE SECRETARY PERRY, UNDER SECRETARY WIRTH, A/S MOOSE, A/S BENNET, A/S SHATTUCK AND POLICY PLANNER STEINBERG. HE HOPED TO DISCUSS A) THE POSSIBILITY OF TRANSFERRING AID RESOURCES FROM THE CAMPS INTO RWANDA TO HELP THOSE WHO STAYED AND/OR RETURNED RATHER THAN "THOSE WHO CAN COERCE OTHERS IN THE CAMPS;" B) THE NEED TO ADDRESS RECONSTRUCTION RATHER THAN EMERGENCY FOOD AID, THUS RESTORING THE COUNTRY'S PRODUCTIVE ABILITIES, AND,

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GOR. HE ADDED THAT HE FELT THAT ONLY IF THESE STEPS WERE TAKEN, IN CONJUNCTION WITH MEASURES FOR ORGANIZED REFUGEE REPATRIATION, INTEGRATION OF SOME EX-ARMED FORCES AND GENDARMERIE ELEMENTS INTO THE NEW UNITS, AND PUNISHMENT OF EX-ARMED FORCES HUMAN RIGHTS VIOLATORS, WOULD RWANDA BE WELL ON ITS WAY TO FULL REHABILITATION.

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8. COMMENT

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A SOFT SPOKEN SELF-EFFACING PERSON KAGAME MADE HIS POINTS VERY QUIETLY BUT SURELY. HE SPOKE VERY GOOD ENGLISH AND HAD NO EVIDENT PROBLEMS MUSTERING FACTS TO BACK HIS STATEMENTS. AS EVIDENCED WHEN THE AMBASSADOR MADE HIS POINTS EXPRESSING U.S. POLICY, HE IS CLEARLY AWARE OF U.S. CONCERNS AND PRIORITIES IN RWANDA BUT IS DETERMINED TO DELIVER HIS OWN MESSAGE.

DRAFT:POL:AGNAHAS; CLEARED:POL:MTOKOLA;
POL:JGREENWALD; DCM:EAWAYNE
EIZENSTAT

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